



Country: Sudan

Initiation Plan

Project Title: Fostering the Accompaniment of a Peaceful Transition

SP Development setting: Accelerate Structural Transformation for Sustainable Development

All deliverables (4 outputs) integrate the pertinent elements of the six signature solution. The approach is led signature solution 3 (Enhance national prevention and recovery capacities for resilient societies) and 2 (Strengthen effective, inclusive and accountable governance).

SDGs: 1,3,5,7,16

Expected CP Outcome(s):

1. By 2021 national, state and local institutions are more effective to carry out their mandates efficiently, including strengthened normative frameworks, which respect to human rights and fundamental freedoms, and ensure effective service delivery.
2. By 2021, community security and stabilization of people affected by conflict is improved through utilization of effective conflict management mechanisms, peace dividends and support to peace infrastructures and durable solutions that augment peaceful coexistence and social cohesion.
3. By 2021, people's resilience to consequences of climate change, environmental stresses and natural hazards is enhanced through strengthened institutions, policies, plans and programmes.
4. By 2021, underserved populations have improved health, nutrition, education, water and sanitation, and social protection

(Those that are linked to the project and extracted from the CPD)

Initiation Plan Start Date: 1st August 2019

Initiation Plan End Date: 31st Dec 2019

Implementing Partner: UNDP

Programme Period: 2018-2021
 CPAP Programme Component:

 Atlas Award ID:

 PAC Meeting Date

Total resources required \$ 950,000
 Total allocated resources: \$ 950,000
 Regular
 • Other: TRAC 2 USD 950,000
 o Donor _____
 o Donor _____
 o Donor _____
 o Government _____
 Unfunded budget: _____
 In-kind Contributions

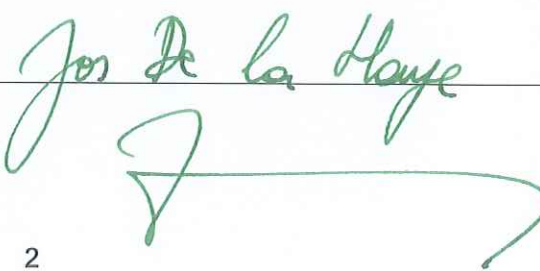
Brief Description

With the political transition upcoming – after the signing of the power-sharing agreement August 4 2019 – UNDP aims to position itself as a credible partner to assist the upcoming political transition [e.g. governance and peacebuilding related issues], while ensuring that socio-economic dividends, like poverty eradication, migration and displacement solutions can provide constructive building blocks in support to the probably turbulent transition.

Therefore UNDP will invest in new areas like enabling genuine citizens engagement – with a particular focus on women and youth – in the political transition process, as well as offering integrated thought leadership and knowledge on complex political transitions [e.g. by using expertise from diaspora, the wider UN system, the global think tanks and academia, etc.]. Reinforcing existing UNDP projects fostering livelihoods in Darfur and further addressing migration and displacement challenges, will enable the delivery of socio-economic dividends that strengthen the foundation of the transition and will inspire hope for a better Sudan. In doing so UNDP aims to sustain a peaceful political transition and prevent that any of the parties would call upon the use of violence.

Agreed by UNDP Sudan CO : Selva Ramachandran, Resident Representative -

Date: 18 August 2019 *Jon De la Haye*



I. PURPOSE

Against a backdrop of economic turmoil, on 19 December 2019, bread protests broke out in Atbara. They spread quickly to towns and cities across Sudan, including in the Darfur region. By the third week, what had begun as economic disenchantment had turned political. Protestors, focusing their anger on the president himself, increasingly called for him and other top officials to step down. As protests continued, 6 April was a turning point for the revolution. The groundswell of protestors, hitherto scattered, congregated in the area around the military headquarters in Khartoum. April 11, the military establishment ousted the long-serving President Omar al-Bashir after months of popular protests against his 30-year rule. Sudan has remained in turmoil since. The situation escalated when government forces forcibly dispersed a two-month sit-in calling for the handover of power to a civilian administration in Khartoum, killing more than 100 protestors. The opposition responded by staging a nationwide "civil disobedience" campaign to pile pressure on the military rulers to hand over power to civilians. That was followed by 30 June demonstrations when thousands of Sudanese took to the street chanting slogans supporting the opposition demands for a civilian-led transitional authority following the military council rejection of previous agreements.

On August 4, the Forces for Freedom and Change (FFC) agreed to sign on a power-sharing deal paving the way for a political transition period of 39 months. By the end of August the agreement will be signed, key governance institutions (e.g. a Sovereign Council, an 18-ministry government, a 120-person transitional legislative, ect.) in place, and the first transitional government meeting is scheduled for September 1, 2019.

Given that Sudan has been ruled by a dictatorship and only lived through democracy for 11 out of its 63-years of independence, it is expected that Sudan will require substantial and significant support during the transition period. The development challenges for the Sudanese will be high and the newly-established government will be overwhelmed with competing priorities and demands for parallel reforms, each requiring its own support package. It is within this changed context that UNDP is aiming to reposition itself and a development partner bringing innovative solutions.

The selected intervention areas presented in this PIP are interlinked and aim to further open inter-agency collaboration as defined by the UNCT Collective Outcomes [which are likely to be adjusted during an upcoming UN "Envisioning Exercise"]

Risks and Opportunities

For the first time in the history of Sudan, political and civic groups representing different parts of the country has the opportunity to achieve peaceful political change and set a vision, agreed upon with most rebel movements, for a peaceful and democratic change. The political transition that has begun, means Sudan could potentially start from a clean slate, with civilian involvement ensured through the Forces for Freedom and Change, including the Sudanese Professionals Association. The emergence of a new coalition of political and civic groups is providing new opportunities for programming areas, coupled with an unprecedented international focus of attention.

However, the prospect of transition also brings with it several different and overlapping risks, and salient threats which span the political and economic realms. These may impact the countries future assuming a continuation of past trends and the specific challenges of any political transition. Like any change process, there will be winners and losers, making any change process more difficult. For example, Sudan could potentially be susceptible to potential spoilers, dissatisfied with the way things are moving, and who are intent on bringing it to chaos. There are also already growing tensions between the secular opposition and the religious groups of Salafists and Islamists.

The numerous unknowns on how the political transition will be paced and implemented, combined with the huge expectations as well as the variety of hopes of many Sudanese, the willingness of youth and women to be part and drive the change, are all areas where there lays a potential of frustration, failure, misunderstanding, malcontent, etc. How the Sudanese society will be resilient and patient during the upcoming turbulent transition remains to be seen, and will have to be monitored to ensure that UNDP continues to be conflict sensitive and provides risk-informed development.

II. EXPECTED OUTPUT

Three outputs will result from the UNDP's interventions defined in this PIP. First, is a strengthened capacity and political transition mechanisms in Sudan that genuinely includes a significant number of women and youth representing them in the strategic transitional governance bodies and are as well further economically empowered to foster the economic crisis Sudanese families endure. Second, establish a Political Transition Thought Leadership & Know-How Facility at the service of the incoming transition governance bodies, which will tap into expertise and experiences from similar turbulent processes in the world, including the ability to build on inputs from the Sudanese diaspora. Third, enable the continuation of the existing projects in Darfur in enhancing the livelihoods opportunities in Darfur. Fourth, this PIP ensures a continued response to the growing migration and displacement challenge activities. The latter two outputs are considered prevention investments since they can serve as wins or dividends resulting from the political transition.

Through this PIP, UNDP will start the foundation of new activities [e.g. governance and participation of women and youth and the ability to bring international experience into Sudan] while at the same time further reinforcing existing engagements relating to economic empowerment, livelihoods and migration and displacement. All are considered as critical interim investment in anticipating a program readjustment given the new political context the country is moving into.

1. Women political and economic empowerment

UNDP Sudan will enhance the capacity of women and foster a conducive environment for women to be genuine leaders in both the political and socio-economic workstreams of the upcoming transition process, and this at national, regional and local level.

The support provided in the political sphere includes assisting women's groups to better articulate their political and socio-economic ideas and initiative through for example platforms, leadership training programs, enhancing gender within public administration, gender sensitive budgeting, gender justice, etc. In the economic sphere the support will focus on fostering an environment where women can more effectively participate in economic activities through having access to finance and entrepreneurial skills for setting up and managing their own businesses, including having more women leaders in the private business, strengthen and professionalize women's organizations that advocate for gender equality in economy and politics.

Specific activities will include:

1. MANSAM and other coalition of women are supported to adopt structures that will promote their participation to the political dialogue and ensure women's representation at all levels of decision making during the transition period
2. Develop and implement an advocacy and mobilization strategy on 40% for women in the new Sudan parliament effectively building on the work that UNDP has been carried out.
3. Women groups are strengthened to participate to the policy dialogue on gender and Governance to facilitate gender integration in the economic policy reforms and the governance framework
4. UN Women and UNDP will complement each other in supporting the development and implementation of a women's agenda aimed at strengthening the women's movement to lead the promotion of gender equality and women's empowerment

2. Youth political and economic empowerment

This intervention aims to keep the youth motivated and channel their energies productively to continue to shape the future of Sudan in a more inclusive and politically active society, where all population groups effectively contribute to the country's development. This will be achieved through targeted training and providing access to financial resources to implement social purpose and economic projects. The total number of youth reached will be around 100 with 21 enabled to start their own businesses, 50 engaged in social projects and 30 with improved capacity to prepare plans and projects for eventual implementation through support from the Government or development partners.

Specific activities will include:

Building on the prior work of UNDP with youth leaders, UNDP will expand on earlier activities including:

- a) Strengthening the capacity and skills of youth participants, enabling them to become effective political and civic leaders, thinkers, innovators, and change-makers;
- b) Consolidating and expanding YLP's network of youth-serving partner organizations to strengthen the ecosystem for youth-led innovation for development in the Arab region;
- c) Creating a knowledge-sharing platform to provide youth and partners with access to innovative materials, methodologies, and tools related to political and civic engagement and social innovation.

3. Political Transition Thought Leadership & Know-How Facility:

The advisory support aims to provide timely and relevant advice and options for the transition government on different areas as deemed necessary in a flexible and agile manner. Some of the concrete results relate to: a) policy publications on i) inclusive growth and employment generation to provide alternatives for economic policy; ii) remittances for development, and iii) renewable energy to advocate for use of renewable energies to enhance service provision. A second result is the establishment of a Facility to enable experts from abroad to come and advise the transitional government on diverse fields, including rights based programming, public finance management, employment intensive public works, parliamentary support structures, inclusive peace processes, visioning and prioritization exercises, and development options in diverse fields.

III. MONITORING FRAMEWORK AND EVALUATION

In accordance with the programming policies and procedures outlined in the UNDP User Guide, the project initiation plan will be monitored through the following:

Within the annual cycle

- On a quarterly basis, a quality assessment shall record progress towards the completion of key results, based on quality criteria and methods captured in the Quality Management table below.
- An Issue Log shall be activated in Atlas and updated by the Project Manager to facilitate tracking and resolution of potential problems or requests for change.
- A risk log shall be activated in Atlas and regularly updated by reviewing the external environment that may affect the project implementation.
- Based on the above information recorded in Atlas, a Project Progress Reports (PPR) shall be submitted by the Project Manager to the Project Board through Project Assurance, using the standard report format available in the Executive Snapshot.
- The office will use its internal conflict analysis to apply conflict sensitive approaches
- A project Lesson-learned log shall be activated and regularly updated to ensure on-going learning and adaptation within the organization, and to facilitate the preparation of the Lessons-learned Report at the end of the project
- A Monitoring Schedule Plan shall be activated in Atlas and updated to track key management actions/events.

IV. ANNUAL WORK PLAN

Year: 2019

EXPECTED OUTPUTS <i>And baseline, indicators including annual targets</i>	PLANNED ACTIVITIES <i>List activity results and associated actions</i>	TIMEFRAME				RESPONSIBLE PARTY	PLANNED BUDGET	
		Q1	Q2	Q3	Q4		Funding Source	Budget Description
<p>Output 1</p> <p>Women political and economic empowerment enabled to effectively participate in the future socioeconomic and political development of Sudan, and strengthened advocacy capacity for gender equality in economy and politics.</p> <p><i>Baseline:</i></p> <ol style="list-style-type: none"> 1. <i>TBD</i> 2. <i>TBD</i> 3. <i>TBD</i> 4. <i>TBD</i> <p><i>Indicators:</i></p> <ol style="list-style-type: none"> 1. Number of training workshop to promote awareness on women' economic, political and social rights organized 2. Number of debates forum organized with SNHRC on Transitional Justice mechanism using expeirneces/examples from other countries. 3. Vocational and entrepreneurship skills provided to Women (yes/No).. 	<p>Activity result:</p> <p>Women political and economic empowerment enabled</p> <p>Activity actions:</p> <ol style="list-style-type: none"> 1. IC Recruitment 2. Establishment women socioeconomic and political groups network. Undertake Training and TOT Programme to self-employment groups for women, small entrepreneurs on how to start/ maintain/ grow their businesses including training on how to approach microfinance institutions and access their services 3. Promote modern technology of mobile and point of sale and their supporting software and platforms for savings mobilization and money transfers. 			X	X	UNDP	TRAC 2	150,000

<p>4. Number of S/GBV measures related activities provided to civil societies'.</p> <p>Targets:</p> <ol style="list-style-type: none"> Two training workshop on promotion of women' economic, political and social rights organized for the Sudan National Human Rights Commission (SNHRC) and 20 Civil Society organizations. Three debates forum organized with SNHRC on Transitional Justice mechanisms, shared experiences of the region Vocational training aimed at providing entrepreneurship skills for poverty-stricken women in rural and urban settings organized for 1000 women. Awareness raising on S/GBV and Preventative measures organized for 20 civil society to facilitate access to justice; legal aid for women <p><i>Related CP outcome: Outcome 1.</i></p> <p>Output 2</p> <p>Youth political and economic empowerment motivated to better utilization of the energy of youth to</p>	<p>Activity result: Advocacy and mobilization strategy on 40% for women implemented.</p> <p>Activity actions: 1. Awareness sessions with political parties and civil societies organizations on the role of women in the new parliament. 2. Develop the capacity of women in the political parties and civil societies in the area of legislation, oversight, budgeting, decision making, gender equality, and policy dialogue on gender and governance..</p>														150,0000	
<p>Output 2</p> <p>Youth political and economic empowerment motivated to better utilization of the energy of youth to</p>	<p>1. Activity Result Skills and competencies of youth improved</p>															

<p>transform Sudan into a more inclusive and effective Country development.</p> <p>Baseline:</p> <ol style="list-style-type: none"> <i>TBD</i> <i>TBD</i> <i>TBD</i> <i>TBD</i> <p>Indicators:</p> <ol style="list-style-type: none"> Number of youth groups targeted on the job training and mentoring arrangements to more effectively engage in civic and political action and local governance Economic empowerment for youth through supporting the formation and providing access to funding sources strengthened One training on innovative solution and youth funds 	<p>Activity actions:</p> <p>Action 1: 3000+ youth capacity development in collaborative leadership, design thinking, entrepreneurship, civic engagement, public policy and Gender advocacy</p> <p>Action 2: 200 Youth Trained in local governance, community policing (PVE) and coordination with PAVE) and political participation.</p> <p>2. Activity Result Youth Learning Programme Network Strengthened.</p> <p>Action 1: ecosystem mapping of the YLP prototypes, solutions and the youth aspirations.</p> <p>Action 2: Accelerating Youth SDGs projects and solutions through incubation and seed funding</p>				<p>75700</p> <p>71600</p>	<p>125,000 USD</p> <p>25,000 USD</p>
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<p>support for reaching the SDG organized</p> <p>Targets:</p> <ol style="list-style-type: none"> Youth groups targeted on the job training and mentoring arrangements to more effectively engage in civic and political action and local governance Economic empowerment for youth through supporting the formation and providing access to funding sources strengthened Capacity development on innovative solution and youth funds support for reaching the SDG organized <p><i>Related CP outcome:</i> CP 2</p>	<p>3. Activity Result Youth innovated knowledge-sharing platforms established</p> <p>Activity actions Action1: Improve on service delivery of the YLP modules and expand them to become manuals</p> <p>Action2: experiment and test the manuals through the YLP workshops organized and incorporate feedback into the Manuals</p>				<p>71300</p> <p>71600</p> <p>71300 (seed funding) 71300</p>	<p>8000 USD</p> <p>7000 USD</p> <p>45,000 USD 40,000</p>
<p>Output 3 Advisory support services provided</p> <p>Indicators:</p> <ol style="list-style-type: none"> Number of reports on inclusive growth and employment generation policy produced. Number of reports on renewable energy to advocate for use of renewable energies prepared. 	<p>Activity Result Relevant policies on: renewable energy, employment, parliamentary support, inclusive peace process, visioning and prioritization exercises provided.</p> <p>Activity action Workshops in the areas of public finance management, inclusive peace building, visioning, etc.</p>					<p>400,000</p>

<p>3. Civil society facility to provide expertise in diverse fields, including rights based programming supported (Yes/No)</p> <p>Baseline:</p> <ol style="list-style-type: none"> 1. Zero 2. Zero 3. Zero <p>Indicators:</p> <p>Targets:</p> <ol style="list-style-type: none"> 1. One report on inclusive growth and employment generation to provide alternatives for economic policy produced. 2. One report on renewable energy to advocate for use of renewable energies to enhance service provision and productive activities prepared. 3. Civil society facility to provide expertise in diverse fields, including rights based programming supported. <p>Related CP outcome: CP 3</p>	<p>Activity action</p> <p>National and International expertise provided to the transitional; government in diverse areas (like right based programming approach, etc)</p>					<p>950,000</p>
<p>TOTAL</p>						

Project Description	Requested Budget	Approved Amount	Purpose / Justification
Political and economic empowerment of women	350,000	300,000	<p>A) Work closely with Sudan National Human Rights Commission and Civil Society organizations on raising awareness and promotion of economic, political and social rights pertaining to women;</p> <p>B) Work closely with Sudan National Human Rights commission and relevant civil society organizations on organizing forums and debates on Transitional Justice mechanisms and lessons learned from other experiences in the region</p> <p>C) work closely with civil society organizations especially Manasam on projects that are aimed at providing vocational training, entrepreneurship skills for poverty-stricken women in rural and urban settings</p> <p>D) work closely with civil society organizations that are active in protection of women rights/Gender to raise awareness on S/GBV and undertaking preventative measures such as regular visits to the prisons, detention houses and issuing regular reports on</p> <p>E) Work closely with civil society organizations to facilitate access to justice; legal aid for women</p> <ul style="list-style-type: none"> • Strengthen Youth capacities in innovation and entrepreneurship • Further develop Youth modules and finalizing them • Accelerate innovative solutions to achieve the SDGs • Develop youth civil societies capacities
Youth economic empowerment	300,000	250,000	
Advisory Services for transitional Government(Thought Leadership and Knowledge Facility)	650,000	400,000	<p>a) support the production of two key publications, 1) report on inclusive growth and employment generation to provide alternatives for economic policy and 2) report on renewable energy to advocate for use of renewable energies to enhance service provision and productive activities, b) A flexible facility to provide expertise in diverse fields, including rights based programming, public finance management, employment intensive public works, parliamentary support structures, inclusive peace processes, visioning exercises, development options in diverse fields, including agriculture, animal husbandry, mining , natural resource management and mining. This support will target the Government, the legislative body and academia.</p>
Grand Total	1,300,000	950,000	

Inputs for area 1 :The funding requested for this purpose will be used in the following manner: **\$75,000** to fund an international gender advisor for 6 months to beef up office capacity on gender issues; **\$150,000** for economic empowerment of women including allocations for training, advisory support with marketing and links with finance; **\$75,000** is allocated to capacity building of women active in the political arena, including institutional strengthening of the women's caucus in the legislative body and organization of women's groups.